April 21, 2008

Division of Dockets Management (HFA-305)
Food and Drug Administration
5630 Fishers Lane, rm. 1061
Rockville, MD 20852

RIN 0910-ZA30

Docket No. FDA-2008-N-0040 (formerly Docket No. 2006N-0168), Food Labeling: Revision of Reference Values and Mandatory Nutrients

Members of the AACC International Task Force on Defining Whole Grains in Food are responding to the announcement in the Federal Register: November 2, 2007 (Volume 72, Number 212) regarding Food Labeling: Revision of Reference Values and Mandatory Nutrients.

The Task Force is comprised of academics, industry, non-profit, and government participants trying to arrive at the best possible labeling, research and communication agendas on the whole grain issue. Furthermore, the work of the Task Force is strengthened by smaller expert task forces convened to deal with issues specific to processing of traditional whole grain foods such as barley, bulgur, and liming of corn (nixtimalization).

AACC International (formerly the American Association of Cereal Chemists) is the premier worldwide organization for advancing grain science and technology by creating, interpreting, and disseminating cereal information and providing personal and professional development opportunities for its members. Worldwide membership in AACC International includes over 3500 scientists representing industry, academia, and government.

The principal dietary guidance provided by the U.S. Government is the Dietary Guidelines for Americans. By law (Public Law 101-445, Section 301), the Dietary Guidelines is to be "promoted by each Federal agency in carrying out any Federal food, nutrition, or health program." Consumers would be well-served if the information found on food packages better reinforced and supported the recommendations of the Dietary Guidelines for Americans.

Currently the differences between FDA’s approach and the Dietary Guidelines are many – and are confusing to consumers. For example, FDA calls out individual nutrients while the Dietary Guidelines focuses on whole foods. FDA also uses serving sizes (RACCS) that, in most cases, are appreciably larger than those used by the Dietary Guidelines – and may legally be even larger for products in discrete single serving units. Some examples are shown in the table below:
<table>
<thead>
<tr>
<th>Item</th>
<th>DG/Pyramid serving</th>
<th>FDA RACC</th>
<th>Max. single serve unit (RACC x 200%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rice</td>
<td>1/2 cup prepared</td>
<td>140g prepared (.71 cup)</td>
<td>1.4 cups prepared</td>
</tr>
<tr>
<td>Hot cereal</td>
<td>1/2 cup prepared</td>
<td>1 cup prepared</td>
<td>2 cups prepared</td>
</tr>
<tr>
<td>Bread, rolls</td>
<td>1 slice (~25-40g)</td>
<td>50g</td>
<td>100g</td>
</tr>
<tr>
<td>Bagels</td>
<td>1 mini-bagel (1oz)</td>
<td>55g</td>
<td>110g</td>
</tr>
<tr>
<td>Pasta</td>
<td>1 oz dry</td>
<td>2 oz. dry</td>
<td>4 oz. dry</td>
</tr>
</tbody>
</table>

While we realize that both FDA and USDA are constrained by existing regulations, we are writing to urge that all parties find a way to move beyond these constraints, to better serve the American public with a consistent message – and to conform with Public Law 101-445, Section 301.

The Dietary Guidelines, for example, recommends that all consume 3 or more servings (called “ounce equivalents”) of whole grains daily. A consumer who wishes to follow this advice receives no clear guidance from standard packaging information.

Without suggesting a specific approach, AACC International’s Task Force on Whole Grains urges that FDA work with industry and consumers to explore effective ways that package labeling can communicate to Americans how to follow the Dietary Guidelines.

Best Regards,

Bernard L. Bruinsma
President, AACC International